

### **House of Representatives**

General Assembly

File No. 403

February Session, 2014

Substitute House Bill No. 5355

House of Representatives, April 7, 2014

The Committee on Education reported through REP. FLEISCHMANN of the 18th Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

## AN ACT CONCERNING COLLABORATION BETWEEN BOARDS OF EDUCATION AND SCHOOL RESOURCE OFFICERS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective July 1, 2014) Any local or regional board
- of education that assigns a school resource officer to any school under
- 3 the jurisdiction of such board shall enter into a memorandum of
- 4 understanding with a law enforcement agency regarding the role and
- 5 responsibility of such school resource officer. Such memorandum of
- 6 understanding shall include provisions addressing daily interactions
- 7 between students and school personnel with school resource officers
- 8 and may include a graduated response model for student discipline.
- 9 For purposes of this section, "school resource officer" means any sworn
- 10 police officer of a local law enforcement agency or a sworn officer of
- 11 the Division of State Police within the Department of Emergency
- 12 Services and Public Protection who has been assigned to any school
- 13 pursuant to an agreement between the local or regional board of
- 14 education and the chief of police of a local law enforcement agency or

15 the commanding officer of the Division of State Police.

Sec. 2. (NEW) (Effective July 1, 2014) The Department of Education shall disaggregate measures of school-based arrests by school, race, ethnicity, gender, age, students with disabilities and type of offense for which the school-based arrests were made. The department shall use the school-based arrest data that has been submitted as part of the strategic school profile report, pursuant to section 10-220 of the general statutes, as amended by this act. For purposes of this section, "school-based arrest" means an arrest of a student, who is enrolled in a school under the jurisdiction of the local or regional board of education, on any school property under the jurisdiction of such board of education during the school day, or an arrest of such student at a school-sponsored activity conducted on or off school property. For purposes of this section, measures of school-based arrests shall include the number of arrests made annually at each school within the school district.

- Sec. 3. Subsection (c) of section 10-220 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 33 1, 2014):
  - (c) Annually, each local and regional board of education shall submit to the Commissioner of Education a strategic school profile report for each school under its jurisdiction and for the school district as a whole. The superintendent of each local and regional school district shall present the profile report at the next regularly scheduled public meeting of the board of education after each November first. The profile report shall provide information on measures of (1) student needs, (2) school resources, including technological resources and utilization of such resources and infrastructure, (3) student and school performance, including truancy, in-school suspensions, out-of-school suspensions and expulsions, (4) the number of students enrolled in an adult high school credit diploma program, pursuant to section 10-69, operated by a local or regional board of education or a regional educational service center, (5) equitable allocation of resources among

its schools, (6) reduction of racial, ethnic and economic isolation, [and] (7) special education, and (8) school-based arrests, as defined in section 2 of this act. For purposes of this subsection, measures of special education include (A) special education identification rates by disability, (B) rates at which special education students are exempted from mastery testing pursuant to section 10-14q, (C) expenditures for special education, including such expenditures as a percentage of total expenditures, (D) achievement data for special education students, (E) rates at which students identified as requiring special education are no longer identified as requiring special education, (F) the availability of supplemental educational services for students lacking basic educational skills, (G) the amount of special education student instructional time with nondisabled peers, (H) the number of students placed out-of-district, and (I) the actions taken by the school district to improve special education programs, as indicated by analyses of the local data provided in subparagraphs (A) to (H), inclusive, of this subdivision. The superintendent shall include in the narrative portion of the report information about parental involvement and if the district has taken measures to improve parental involvement, including, but not limited to, employment of methods to engage parents in the planning and improvement of school programs and methods to increase support to parents working at home with their children on learning activities. For purposes of this subsection, measures of truancy include the type of data that is required to be collected by the Department of Education regarding attendance and unexcused absences in order for the department to comply with federal reporting requirements and the actions taken by the local or regional board of education to reduce truancy in the school district. Such truancy data shall be considered a public record for purposes of chapter 14.

- Sec. 4. Subsection (c) of section 10-10a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2014):
- (c) On or before July 1, 2013, the department shall expand the statewide public school information system as follows:

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(1) Track and report data relating to student, teacher and school and district performance growth and make such information available to local and regional boards of education for use in evaluating educational performance and growth of teachers and students enrolled in public schools in the state. Such information shall be collected or calculated based on information received from local and regional boards of education and other relevant sources. Such information shall include, but not be limited to:

- (A) In addition to performance on state-wide mastery examinations pursuant to subsection (b) of this section, data relating to students shall include, but not be limited to, (i) the primary language spoken at the home of a student, (ii) student transcripts, (iii) student attendance and student mobility, and (iv) reliable, valid assessments of a student's readiness to enter public school at the kindergarten level;
- (B) Data relating to teachers shall include, but not be limited to, (i) teacher credentials, such as master's degrees, teacher preparation programs completed and certification levels and endorsement areas, (ii) teacher assessments, such as whether a teacher is deemed highly qualified pursuant to the No Child Left Behind Act, P.L. 107-110, or deemed to meet such other designations as may be established by federal law or regulations for the purposes of tracking the equitable distribution of instructional staff, (iii) the presence of substitute teachers in a teacher's classroom, (iv) class size, (v) numbers relating to absenteeism in a teacher's classroom, and (vi) the presence of a teacher's aide. The department shall assign a unique teacher identifier to each teacher prior to collecting such data in the public school information system;
- (C) Data relating to schools and districts shall include, but not be limited to, (i) school population, (ii) annual student graduation rates, (iii) annual teacher retention rates, (iv) school disciplinary records, such as data relating to suspensions, expulsions and other disciplinary actions, (v) the percentage of students whose primary language is not English, (vi) the number of and professional credentials of support

115 personnel, [and] (vii) information relating to instructional technology, 116 such as access to computers, and (viii) disaggregated measures of 117 school-based arrests, pursuant to section 2 of this act.

- 118 (2) Collect data relating to student enrollment in and graduation 119 from institutions of higher education for any student who had been 120 assigned a unique student identifier pursuant to subsection (b) of this section, provided such data is available.
- 122 (3) Develop means for access to and data sharing with the data 123 systems of public institutions of higher education in the state.
- 124 Sec. 5. Subsection (a) of section 10-220 of the general statutes is 125 repealed and the following is substituted in lieu thereof (Effective July 126 1, 2014):
  - (a) Each local or regional board of education shall maintain good public elementary and secondary schools, implement the educational interests of the state, as defined in section 10-4a, and provide such other educational activities as in its judgment will best serve the interests of the school district; provided any board of education may secure such opportunities in another school district in accordance with provisions of the general statutes and shall give all the children of the school district as nearly equal advantages as may be practicable; shall provide an appropriate learning environment for its students [which] that includes (1) adequate instructional books, supplies, materials, equipment, staffing, facilities and technology, (2) equitable allocation of resources among its schools, (3) proper maintenance of facilities, and (4) a safe school setting; shall, in accordance with the provisions of subsection (f) of this section, maintain records of allegations, investigations and reports that a child has been abused or neglected by a school employee, as defined in section 53a-65, employed by the local or regional board of education; shall have charge of the schools of its respective school district; shall make a continuing study of the need for school facilities and of a long-term school building program and from time to time make recommendations based on such study to the town; shall adopt and implement an indoor air quality program that

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provides for ongoing maintenance and facility reviews necessary for the maintenance and improvement of the indoor air quality of its facilities; shall adopt and implement a green cleaning program, pursuant to section 10-231g, that provides for the procurement and use of environmentally preferable cleaning products in school buildings and facilities; on and after July 1, 2011, and triennially thereafter, shall report to the Commissioner of Administrative Services on the condition of its facilities and the action taken to implement its longterm school building program, indoor air quality program and green cleaning program, which report the Commissioner of Administrative Services shall use to prepare a triennial report that said commissioner shall submit in accordance with section 11-4a to the joint standing committee of the General Assembly having cognizance of matters relating to education; shall advise the Commissioner of Administrative Services of the relationship between any individual school building project pursuant to chapter 173 and such long-term school building program; shall have the care, maintenance and operation of buildings, lands, apparatus and other property used for school purposes and at all times shall insure all such buildings and all capital equipment contained therein against loss in an amount not less than eighty per cent of replacement cost; shall determine the number, age and qualifications of the pupils to be admitted into each school; shall develop and implement a written plan for minority staff recruitment for purposes of subdivision (3) of section 10-4a; shall employ and dismiss the teachers of the schools of such district subject to the provisions of sections 10-151 and 10-158a; shall designate the schools which shall be attended by the various children within the school district; shall make such provisions as will enable each child of school age residing in the district to attend some public day school for the period required by law and provide for the transportation of children wherever transportation is reasonable and desirable, and for such purpose may make contracts covering periods of not more than five years; may enter into a memorandum of understanding with a law enforcement agency regarding the role and responsibility of school resource officers, in accordance with the provisions of section 1 of this

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act; may place in an alternative school program or other suitable educational program a pupil enrolling in school who is nineteen years of age or older and cannot acquire a sufficient number of credits for graduation by age twenty-one; may arrange with the board of education of an adjacent town for the instruction therein of such children as can attend school in such adjacent town more conveniently; shall cause each child five years of age and over and under eighteen years of age who is not a high school graduate and is living in the school district to attend school in accordance with the provisions of section 10-184, and shall perform all acts required of it by the town or necessary to carry into effect the powers and duties imposed by law.

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2014	New section
Sec. 2	July 1, 2014	New section
Sec. 3	July 1, 2014	10-220(c)
Sec. 4	July 1, 2014	10-10a(c)
Sec. 5	July 1, 2014	10-220(a)

#### Statement of Legislative Commissioners:

In section 5, "shall" was changed to "may" for accuracy and consistency with the provisions of section 1.

#### **ED** Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

State Impact: None

**Municipal Impact:** None

Explanation

The bill makes changes that are procedural in nature and that conforms current practice to statute, none of which result in a fiscal impact.

The Out Years

State Impact: None

Municipal Impact: None

# OLR Bill Analysis sHB 5355

## AN ACT CONCERNING COLLABORATION BETWEEN BOARDS OF EDUCATION AND SCHOOL RESOURCE OFFICERS.

#### SUMMARY:

This bill requires a local or regional school board that assigns a sworn police officer to a school (i.e., school resource officer) to enter into a memorandum of understanding (MOU) with the local police department or the Division of State Police that defines the officer's role and responsibilities. The MOU must address daily interactions between students, school personnel, and police officers, and can include a graduated response model for student discipline (see BACKGROUND).

By law, each local and regional school board must submit to the education commissioner an annual strategic school profile (SSP) with certain required data (e.g., student performance) for each of its schools and the district as a whole. The bill requires the data to also include measures of (1) in-school and out-of-school suspensions and expulsions and (2) school-based arrests.

The bill requires the State Department of Education (SDE) to (1) disaggregate school-based arrest information by school, race, ethnicity, gender, age, disability status, and offense type and (2) make it available through the public school information system. The system is a student-tracking database that protects individual confidentiality, yet makes aggregated information available for limited purposes.

EFFECTIVE DATE: July 1, 2014

#### SCHOOL-BASED ARRESTS

#### Definition

The bill defines a "school-based arrest" as an arrest, on school property during the school day or at a school-sponsored activity on or off school property, of a student enrolled in a school under the jurisdiction of a local or regional board of education responsible for submitting the SSP. Furthermore, it defines measures of school-based arrests as the number of arrests made that year at each school in the district.

#### **BACKGROUND**

#### Graduated Response Model

The Juvenile Justice Advisory Committee, which advises the governor and the Office of Policy and Management on juvenile justice and delinquency prevention, developed a model MOU for use between districts and police departments. The graduated response model in its MOU contains guidelines on classroom intervention; school administrative intervention, assessment, and service provision; and law enforcement intervention.

#### Related Bill

On March 28, the Judiciary Committee favorably reported sSB 54, An Act Concerning Collaboration Between Boards of Education and Law Enforcement Personnel, which contains the same provisions.

#### COMMITTEE ACTION

**Education Committee** 

Joint Favorable Substitute
Yea 30 Nay 3 (03/19/2014)